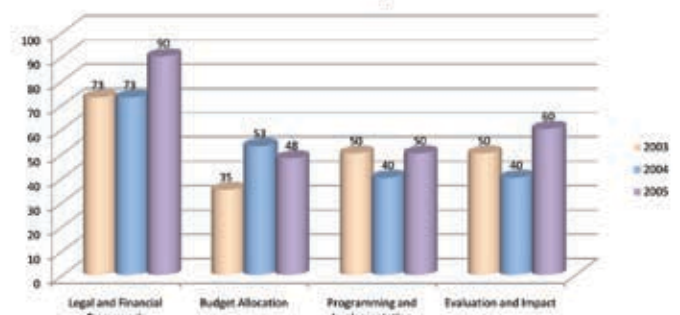




All Policy Phases
2003-2005 Comparison



Legal & Financial Framework Law & Policy	Budget Allocation Funding	Programming & Implementation Delivery	Evaluation & Impact Measuring results
Strong legal basis for development proposed but yet to be included and ratified in Treaty amendments	A decrease in proportion of EU aid for fight against HIV&AIDS and basic education between 2000 and 2005	No priority given to poverty eradication, health and education in country education in partner countries, especially in Africa	A significant proportion of country evaluation reports show no evidence of impact on poverty eradication
EU policy "European Consensus" – includes Millennium Development Goals as objective of EU development co-operation	Extremely limited support for action relating to gender equality	Lack of consultation with parliaments and civil society about country programmes in partner countries	Absence of comprehensive measurement of Millennium Development Goals in evaluation reports
EU joint strategy to reach 0.7% ODA/GNI target and 0.56% target by 2010	Long-standing spending targets of 35% for social services and 20% for basic health and education in Budget	Increased financial resources for country programmes	Guidelines for evaluations do not include social sectors
Poverty eradication – main objective of the EU Development Cooperation Instrument	Agreement on 20% target for basic health and education under Development Cooperation Instrument	Improved guidelines for selection of priorities in country programmes	Greater number of country evaluations carried out

About Alliance2015

Alliance2015 is a European partnership of six like-minded non-governmental organisations, working in the field of development co-operation and committed to reaching the Millennium Development Goals. The members are CESVI from Italy, Concern Worldwide from Ireland, Deutsche Welthungerhilfe from Germany, HIVOS from the Netherlands, Ibis from Denmark and People in Need from the Czech Republic. Alliance2015 was founded in 2000.

Alliance2015 has joined forces to fight poverty more effectively, co-operating on various levels in developing countries as well as in campaigns to influence public and political opinion in Europe. This is done together without giving up the individual philosophies, approaches or brands of each organisation.

One focus of Alliance2015 policy work is the monitoring of donor performance in relation to the Millennium Development Goals. Since 2004, under the 2015-Watch series, Alliance2015 has produced four independent reports.

The Alliance2015 Scorecard presents the main findings and recommendations from these reports.

<http://www.alliance2015.org>

About 2015-Watch

2015-Watch measures the contributions made by donor countries and multilateral agencies to the Millennium Development Goals. The policy process is divided in four parts in order to assess to what extent each of these parts is oriented towards the Millennium Development Goals. The four stages of the policy process are:



STOP Child Labour
school is the best place to work

The longest running Alliance2015 campaign involves all six Alliance2015 members. Its ultimate goal is to eliminate all forms of child labour through the provision of full-time, quality education. The link to the MV Foundation in India gives the campaign both strength and credibility.

<http://www.schoolisthebestplacetowork.org>

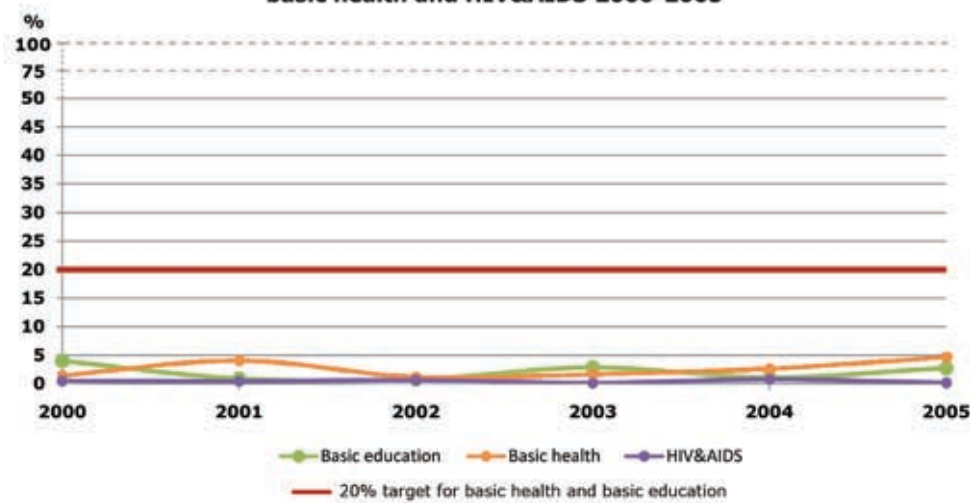


The more recent Virus Free Generation campaign focuses on a young target audience, raising awareness about the impact of HIV&AIDS in Southern Africa. It mobilises youth in Europe to lobby for education, prevention and access to medication.

<http://www.virusfreegeneration.eu>

EU aid for education, health and HIV&AIDS

EU aid commitments to basic education, basic health and HIV&AIDS 2000-2005



Source: OECD/DAC 2007

Despite strong political commitment to the Millennium Development Goals, the EU has a disappointing record when it comes to financing the goals.

Latest statistical data on 2005 spending shows the EU allocated less than 5% of its aid to basic health, less than 3% to basic education and 0.13% to the fight against HIV&AIDS.

The gap between policy and practice is a weakness in Europe's orientation towards the Millennium Development Goals. These goals will not be achieved by fine words alone...

Facts & Figures

- 'EU aid' is development aid which is implemented by the European Commission
- Total EU aid for the period 2007 – 2013 is € 51 billion
- On average, the annual EU aid budget is € 5.7 billion
- EU Member States and the European Commission collectively spend close to € 50 billion per annum on development aid



Key issues from Mid-term Review

Issue 1: EU aid for Africa lacks democratic scrutiny

In 2007, EU aid programmes for Asia, Latin America and neighbouring countries were adopted. They cover the period 2007-2013 and were scrutinised by the European Parliament. This scrutiny followed a battle in which the Parliament insisted there should be democratic control over EU plans for development co-operation with third countries.

In the coming months the next generation of aid programmes for Africa will be finalised. In February 2007, the German Presidency announced it would ensure these programmes would also be examined by the Parliament. The European Commission has not since acted on this intent and the German Presidency has not raised the issue again.

The European Commission is placing strong emphasis on good governance in Africa. It is entirely unacceptable that the aid programmes for African countries should not be allowed to pass through the European Parliament for scrutiny. This scrutiny was applied in the case of Asia, Latin America and neighbouring countries.

Alliance2015 recommends that:

- The European Parliament should ensure democratic scrutiny by putting in place clear benchmarks for the annual discharge of the European Development Fund (EDF) and by assuming its right of scrutiny over the implementation of the EDF;
- EU Member States should make full use of their right to scrutinise African country programmes in the EDF Committee and to ensure that they prioritise the Millennium Development Goals;
- The ACP-EU Joint Parliamentary Assembly and national parliaments should ensure national ownership by scrutinising country programmes.

Issue 2: EU investment in health and education falls

Since 2001, the EU budget has included targets for allocating aid to basic health and basic education. None of these targets have been met. In the case of basic education, the proportion of aid has actually fallen from 3.99% in 2000 to 2.73% in 2005 (see graph on reverse).

Our analysis of the EU's country programmes for the period 2007 – 2013 suggests that Europe will continue to miss its targets. The European Commission is deprioritising health and education, most notably in its plans for Africa, the Caribbean and the Pacific (ACP) region.

Education is foreseen as a priority sector in just five out of 61 ACP programmes analysed. Health is prioritised in just two and the fight against HIV&AIDS in just one of the same group of 61 programmes.

Africa is the continent in most need of assistance. But, it seems it will receive little direct EU support for the Millennium Development Goals.

Alliance2015 recommends that:

- The European Commission should provide direct support for programmes in the areas of basic health and basic education;
- The European Commission should include specific measures to support gender equality, children's rights and the fight against HIV&AIDS in its country programmes;
- The European Commission should identify clear criteria for deciding which aid modalities are best suited to each partner country. These should include (i) Millennium Development Goals results indicators (ii) the financing gap on education and health (iii) the strength or weakness of the health and education sectors and (iv) the presence (or not) of other donors;
- In 2008, the European Court of Auditors should investigate whether the European Commission has a policy to meet its targets on basic health and education by 2009. It should also assess implementation and progress to date;
- The European Commission should identify what EU Member States are doing to support the Millennium Development Goals and where it needs to act to close financing gaps and to support the achievement of the goals.

Key issues from Mid-term Review

Issue 3: EU interests prevail over Millennium Development Goals

The European Commission proposes that the 'Governance Facility' will support education and health in partner countries. However, out of a total of 23 indicators, only one is related to the Millennium Development Goals. Other indicators focus on issues such as migration, trade liberalisation and counter-terrorism which are not related to the achievement of the Millennium Development Goals.

2015-Watch analysis of EU country programmes covering the period 2007 – 2013 suggests that transport will be a major priority. 19 of the 61 country programmes available foresaw transport as a priority sector for EU support. Moreover, the overall volume of aid available for this sector is set to increase.

The European Commission cites the principle of 'ownership' as justification for its increased reliance on General Budget Support. However, the definition of ownership is far from clear. Our research suggests it does not extend to the involvement of national parliaments or civil society in determining the priorities for EU activities in a given country.

Alliance2015 recommends that:

- Support for transport should be included as part of General Budget Support in countries where this is the principal aid modality. The Commission must disclose which European companies are benefiting from the grant contracts allocated to the transport sector;
- The European Commission should ensure that the Governance Facility is based on the international framework for human rights, rather than promoting European interests such as migration, trade liberalisation or counter-terrorism;
- The European Commission should define and operationalise ownership. It should also identify exactly how it has ensured ownership in the programming process for 2007 – 2013.
- The European Commission should develop a long-term predictable financing instrument for the payment of recurrent costs such as salaries for both school teachers and health workers as part of its General Budget Support.

Issue 4: EU aid statistics at risk of distortion

The European Commission is looking at how to improve its reporting on Europe's contributions to the Millennium Development Goals in Africa. It is considering methodologies which will affect what it reports and how. It is proposing to reflect aid which is provided through General Budget Support, as allocations to health and education. This runs contrary to the principle that General Budget Support is by definition not allocated to any particular sector. It appears the Commission might also be considering how rural development and transport might be considered contributions to health and education. Proposals which lead to "creative accounting" will distort the reality of the EU aid flows.

Alliance2015 recommends that:

- The European Commission should ensure that the statistical allocation of General Budget Support is done in accordance with the nature of the instrument;
- The European Commission should ensure that reporting is in line with the Organisation for Economic Co-operation and Development's (OECD) accounting criteria for reporting on the purpose of aid;
- The OECD/DAC should keep high standards of data collection for statistical analysis, as this provides an important tool for monitoring aid allocations to different sectors;
- The OECD/DAC should propose a common methodology to measure different forms of General Budget Support and the contributions of donors to the achievement of the Millennium Development Goals through General Budget Support.